# The Enron Scandal and Moral Hazard

Professor Leigh Tesfatsion Department of Economics Iowa State University Ames, IA 50011-1070 https://www2.econ.iastate.edu/tesfatsi/

Last Revised: 20 April 2011

#### The Enron Scandal and Moral Hazard

- Enron, the 7th largest U.S. company in 2001, *filed for bankruptcy* in December 2001.
- Enron investors and retirees were left with *worthless* stock.
- Enron was charged with *securities fraud* (fraudulent manipulation of publicly reported financial results, lying to SEC,...)
- Key QUESTION: In what ways are security market moral hazard problems at the heart of the Enron bankruptcy scandal?

# **Brief Time-Line of the Enron Scandal**

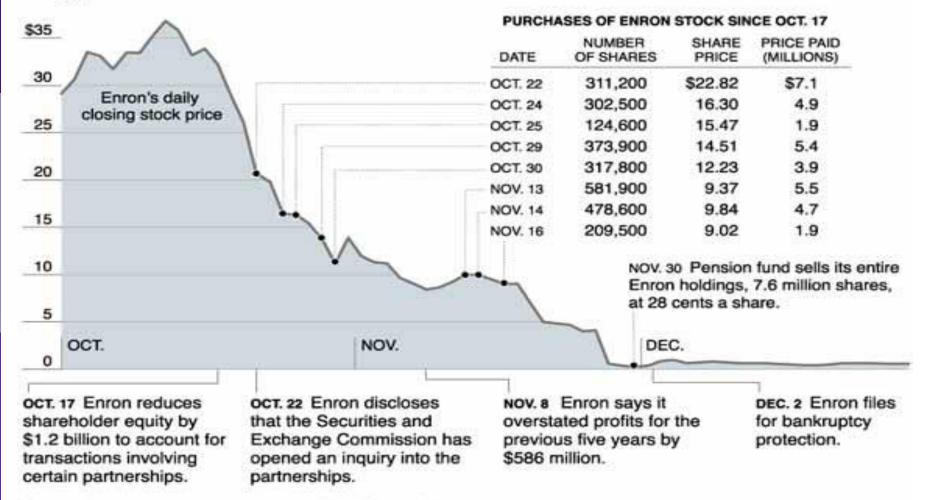
- Enron was a Houston-based natural gas pipeline company formed by merger in 1985.
- By early 2001, Enron had morphed into the 7<sup>th</sup> largest U.S. company, and the largest U.S. buyer/seller of natural gas and electricity.
- Enron was heavily involved in energy brokering, electronic energy trading, global commodity and options trading, etc.

### **Brief Time-Line of the Enron Scandal ...**

- On October 16, 2001, in the first major public sign of trouble, Enron announces a huge third-quarter loss of \$618 million.
- On October 22, 2001, the Securities and Exchange Commission (SEC) begins an inquiry into Enron's accounting practices.
- On December 2, 2001, Enron *files for bankruptcy*.

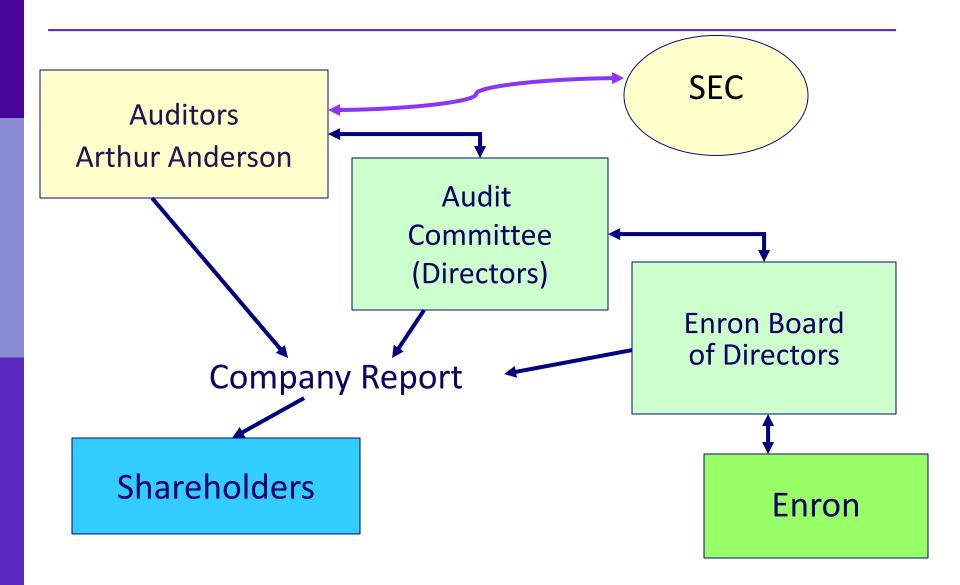
#### Buying as the Ship Went Down : Oct - Dec 2001

On the advice of Alliance Capital Management, one of its investment managers, the Florida state pension fund bought Enron stock even as the company's troubles became known. A former Alliance executive, Frank Savage, is also a member of Enron's board.



Sources: Dow Jones Interactive (stock price); Office of Senator Bill Nelson

# **Regulatory Oversight of Enron**



### **Investigative Findings**

#### 1993-2001: Enron engaged in complex dubious energy trading schemes

#### **Example: "Death Star" Energy Trading Strategy**

- Took advantage of a loophole in the market rules governing energy trading in California
- Enron would schedule electric power transmission on a congested line from bus A to bus B in the opposite direction to demand, thus enabling them to collect a "congestion reduction" fee for seemingly relieving congestion on this line.
- Enron would then schedule the routing of this energy all the way back to bus A so that no energy was actually bought or sold by Enron in net terms. It was purely a routing scheme.

# **Investigative Findings** ...

#### 1993-2001: Enron also used complex & dubious accounting schemes

- *to reduce* Enron's tax payments;
- *to inflate* Enron's income and profits;
- *to inflate* Enron's stock price and credit rating;
- *to hide* losses in off-balance-sheet subsidiaries;
- to engineer off-balance-sheet schemes to *funnel money* to themselves, friends, and family;
- to fraudulently misrepresent Enron's financial condition in public reports.

#### WHY WASN'T ENRON STOPPED SOONER!

#### **Case Study of One Accounting Scheme**

(Based on WSJ site & lecture notes prepared by Prof. Sue Ravenscroft, ISU)

• Enron's rapid growth in late 1990s involved large capital investments not expected to generate significant cash flow in short term.

• Maintaining Enron's credit ratings at an investment grade (e.g., BBB- or higher by S&P) was vital to Enron's energy trading business.

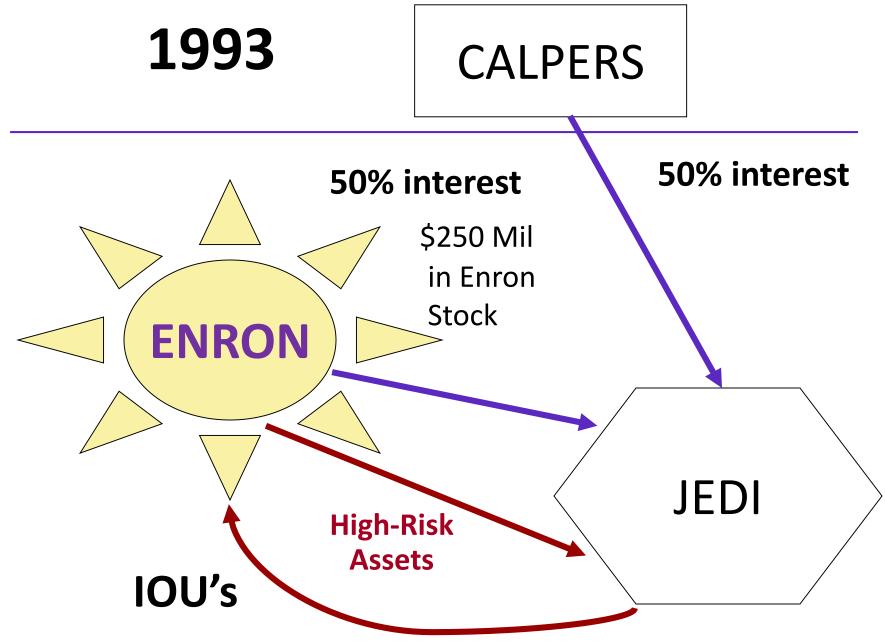
#### **Case Study ... Continued**

• One perceived solution: Create partnerships structured as *special purpose entities (SPEs)* that could borrow from outside investors without having to be consolidated into Enron's balance sheet.

• **SPE 3% Rule:** No consolidation needed if at least 3% of SPE total capital was owned independently of Enron.

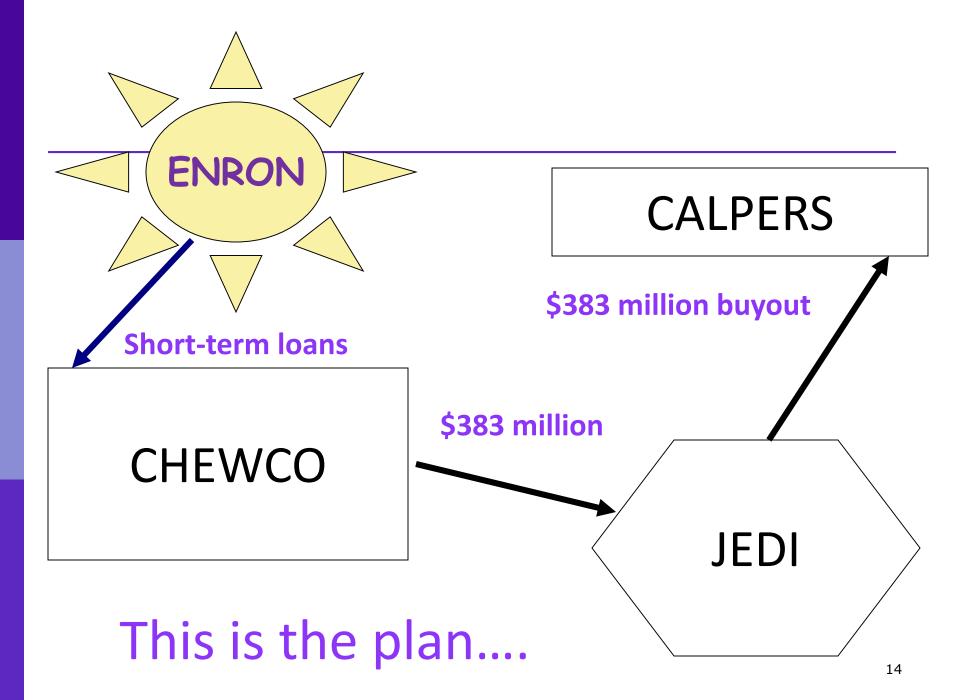
#### **Case Study ... Continued**

- Enron's creation of over 3000 partnerships started about 1993 when it teamed with Calpers (California Public Employees' Retirement System) to create JEDI (Joint Energy Development Investments) fund.
- Enron initially thought of these partnerships as temporary solutions for temporary cash flow problems.
- Enron later used SPE partnerships under 3% rule to hide bad bets it had made on speculative assets by selling these assets to the partnerships in return for IOUs backed by Enron stock as collateral! (over \$1 billion by 2002)



# **Case Study... Continued**

- In Nov 1997, Calpers wants to cash out of JEDI.
- To keep JEDI afloat, Enron needs new 3% partner.
- It creates another partnership *Chewco* (named for the Star Wars character Chewbacca) to buy out Calpers' stake in JEDI for \$383 million.
- Enron plans to back short-term loans to Chewco to permit it to buy out Calper's stake for \$383 million.



#### **Case Study...Continued**

- Chewco **needs** \$383 million to give Calpers
- It gets.....
  - \$240 mil loan from Barclay's bank (guaranteed by Enron)
    \$132 mil credit from JEDI (whose only asset is Enron stock)

• Chewco still must get 3% of \$383 million (about \$11.5 million) from some outside source to avoid inclusion of JEDI's debt on Enron's books (SEC filing, 1997).

#### **Case Study...Continued**

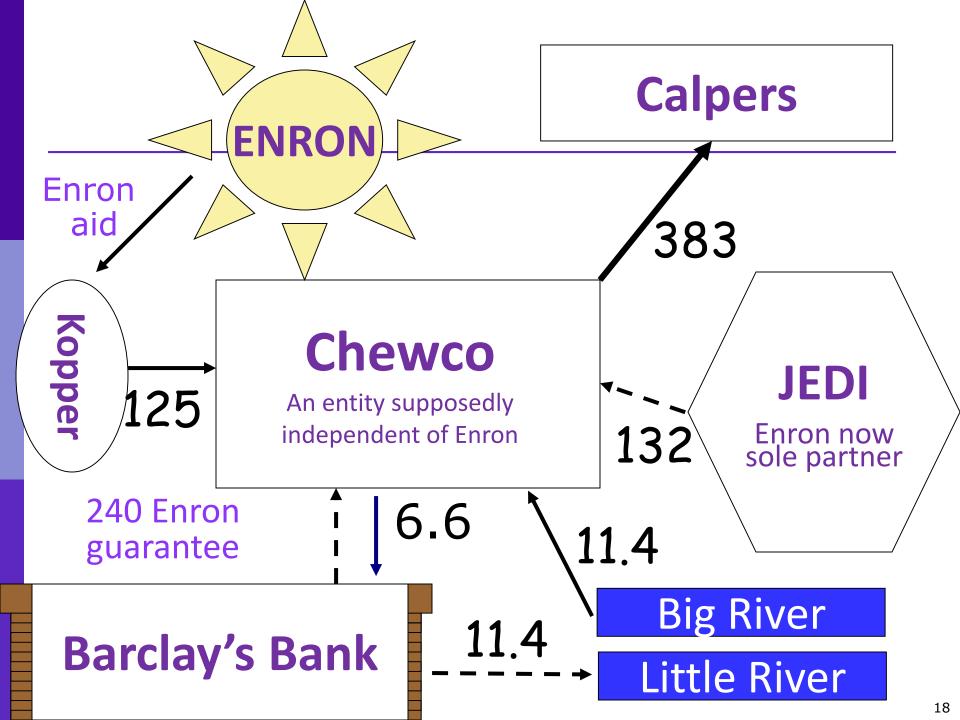
#### **Chewco Capital Structure: Outside 3%**

•\$125,000 from William Dodson & Michael Kopper (an aide to Enron CFO Fastow)

•\$11.4 mil loans from **Big River and Little River** (two new companies formed by Enron expressly for this purpose **who get a loan from Barclay's Bank**)

### **More Complications for Enron!**

- Barclay's Bank begins to doubt the strength of the new companies Big River and Little River.
- It requires a cash reserve of \$6.6 million to be deposited (as security) for the \$11.4 million dollar loans.
- This cash reserve is paid by JEDI, whose net worth by this time consists solely of Enron stock, putting Enron in the at-risk position for this amount (red arrow on the next slide.)



# **Case Study... Continued**

# "Oh, what a tangled web we weave when first we practice to deceive!"

Walter Scott, Marimon, VI

# **Profit to Enron from all of this?**

 Enron received \$10 million in guaranteed fee + a fee-based on loan balance to JEDI.

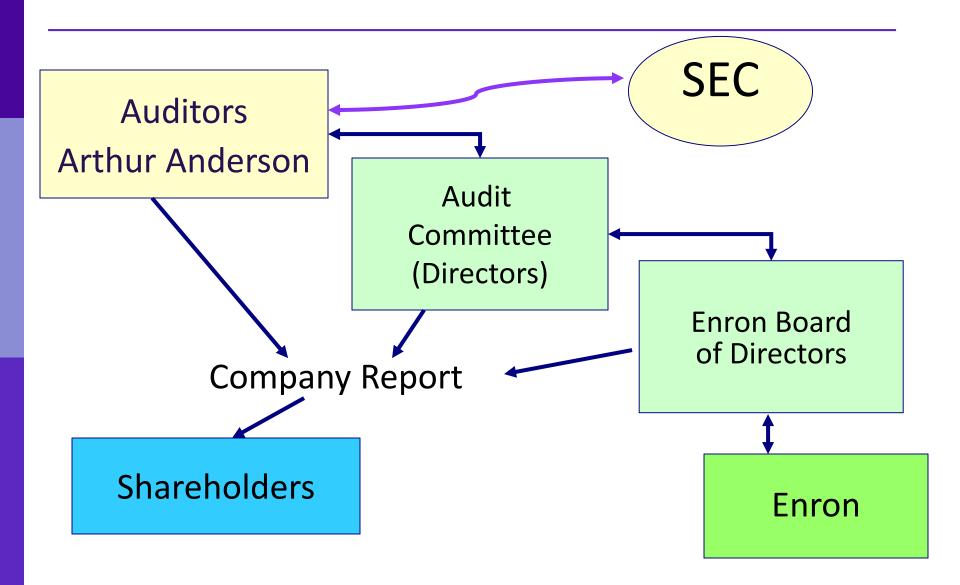
• Enron received a total of \$25.7 mil revenues from this source.

• In first quarter of 2000, the increase in price of Enron stock held by JEDI resulted in \$126 million in profits to Enron.

# Profit to Enron from all of this ... ?

- But everything fell apart when Enron's share price started to drop in Fall 2000 (dot.com bubble burst  $\downarrow$ ).
- In November 2001, Enron admitted to the SEC that Chewco was not truly independent of Enron.
- Chewco went bankrupt shortly after this Enron admission.

#### Who is to Blame for the Enron Scandal?



# Who is to Blame for the Enron Scandal?

- Lax accounting by Arthur Anderson (AA) Co ?
- "Rogue" AA auditor David Duncan (fired 1/15/02)?
- Enron's senior management for hiding losses in dubious off-balance-sheet partnerships ?
- **CFO Andrew Fastow** for setting up these partnerships (6-year prison sentence 9/26/2004) **?**
- Timothy Belden (trading schemes, 2yrs probation 2007)?
- CEO Jeff Skilling (24-year prison sentence 10/23/06)?
- CEO Kenneth Lay (died 7/23/06 with charges pending)?
- Media exaggeration and frenzy ?
- Stock analysts who kept pushing Enron stock ?

# **Bad Accounting Practices?**

#### **Generally Accepted Accounting Practices (Prior to 2002):**

•Auditing companies often **consult** for the companies they audit (conflict of interest).

•Audit company partners often later **accept jobs** from their client companies.

•Companies often retain the same auditing company for **long periods of time**.

•Auditing companies have been allowed to **police themselves**.

### **Bad Accounting Practices?**

**Generally Accepted Accounting Practices (Prior to 2002)** ...

- Appointment of auditor company is *in theory* by shareholders, but *in practice* by senior management
- Audit Committee members often are not independent of senior management -- insiders are the ones with the most accurate understanding.
- Audit Committee members have typically been **required** to own company stock to align their incentives with those of company.

#### **Other Dubious Practices?**

 Board of Directors have traditionally been paid largely in stock to align their interests with shareholders.

• Directors can sell out early based on insider information.

• When senior executives are charged with failure to abide by SEC rulings, the company typically pays the resulting fines.

#### **Lessons from the Enron Scandal**

• Demonstrated the importance of "old economy" questions: How does the company actually make its money? Is it sustainable over the long haul? Is it legal!

• Demonstrated the need for significant reform in accounting and corporate governance in the U.S.

• Does this necessarily mean **government regulation** can fix the problem?

### Sarbanes-Oxley Act (SOX) of 2002

• U.S. legislative response to recent spate of accounting scandals (Enron, WorldCom, Global Crossing, Adelphia Communications...)

• Compliance with comprehensive reform of accounting procedures is now required for publicly held companies, to promote and improve the quality and transparency of financial reporting by internal and external auditors.

## Sarbanes-Oxley Act (SOX) of 2002

• Companies must list and track performance of their material risks and associated control procedures.

• CEOs are required to vouch for the financial statements of their companies.

 Boards of Directors must have Audit Committees whose members are independent of company senior management.

• Companies can no longer make loans to company directors.

#### SOX Act of 2002 ... Continued

• SOX Act is essentially a response to one cause of the financial irregularities: failure by auditors, SEC, and other agencies to provide adequate oversight.

 Not clear how SOX Act will prevent misuse of "off-balance-sheet activities" that are difficult to trace.

• SOX Act also does not address other key causes:

\* misaligned incentives (e.g., shift from cash to

stock option compensation)

\* *focus on short-run profits* rather than longer- run profit performance.

### **Getting Rid of SPE 3% Rule**

• SPE 3% Rule: Rule permitting Special Purpose Entities (SPEs) created by a firm to be treated as "off-balance-sheet" – i.e., no required consolidation with firm's balance sheets – as long as at least 3% of the total capital of the SPE was owned independently of the firm.

• Rule raised to 10% in 2003 following Enron scandal

• After more misuse of rule during Subprime Financial Crisis, the *Financial Accounting Standards Board (FASB)* replaced this rule in 2009 with stricter consolidation standards on all asset reporting (FASB 166 & 167).

#### References

Chron.Com Special Report: "The Fall of Enron", <u>https://www.chron.com/news/specials/enron/</u>

George Benston et al., Following the Money: The Enron Failure and the State of Corporate Disclosure, AEI-Brookings Joint Center for Regulatory Studies, Washington, D.C., 2003

https:www.aei-brookings.org/admin/authorpdfs/page.php?id=242

Prof. Sue Ravenscroft, ISU, Enron Case Study Notes

 Wall Street Journal, "Glossary of Questionable Enron Deals" <a href="https://online.wsj.com/public/resources/documents/info-enrongloss-0603.html">https://online.wsj.com/public/resources/documents/info-enrongloss-0603.html</a> <a href="https://www2.econ.iastate.edu/classes/econ353/tesfatsion/FASBEliminationOfQSPE.June2009.pdf">https://www2.econ.iastate.edu/classes/econ353/tesfatsion/FASBEliminationOfQSPE.June2009.pdf</a>